What Gets Measured Gets Done (Sort Of): Compliance versus Meaning

Amber Crowe & Barbara Fallon

CIAJ's 46th Annual Conference: The Right to Dignity in Canadian Law





Objectives

1) Review of current available data on child welfare systems

2) Limitations of existing measures

3) Discussion of meaning outcomes and innovation in measurement

TRC: Calls for Immediate Action (2015)

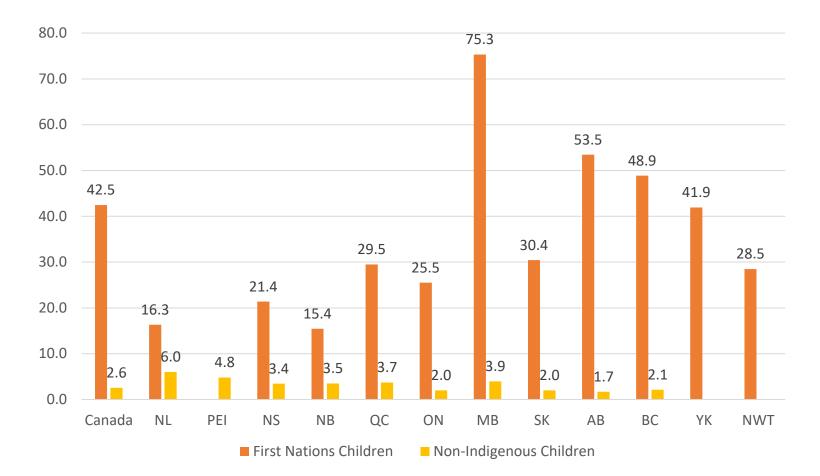
We call upon the federal government, in collaboration with the provinces and territories, to prepare and publish annual reports on the number of First Nations, Inuit, and Métis who are in care, compared with non-Aboriginal children, as well as the reasons for apprehension, the total spending on preventive and care services by childwelfare agencies, and the effectiveness of various interventions.

TRC: Calls for Immediate Action (2015)

We call upon the federal, provincial, territorial, and First Nations, Metis, Inuit governments to commit to reducing the number of First Nations, Metis, Inuit children in care by:

- Monitoring and assessing neglect investigations.
- Providing adequate resources to enable First Nations, Metis, Inuit communities and childwelfare organizations to keep First Nations, Metis, Inuit families together where it is safe to do so, and to keep children in culturally appropriate environments, regardless of where they reside.

First Nations and non-Indigenous children 0-14 in foster care on Census day across Canada per 1,000 children (2016)

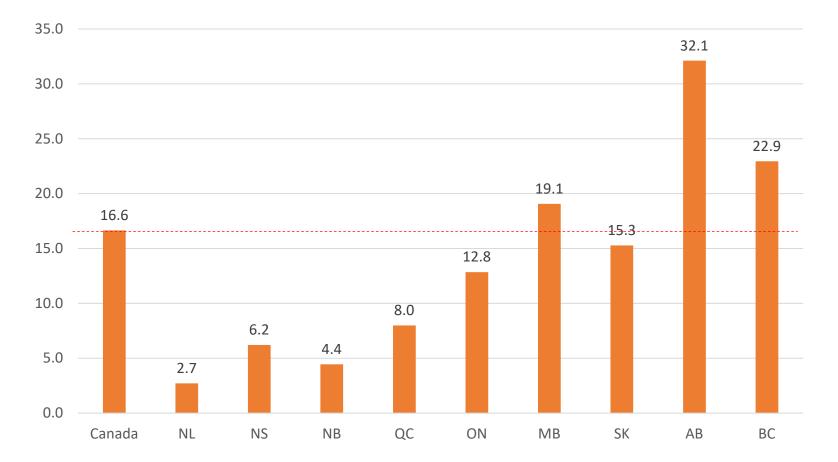


Note: Data were not available regarding the number of First Nations children in care in PEI or Nunavut or the number of non-Indigenous children in Care in the Yukon, Northwest Territories, or Nunavut.



Source: Statistics Canada (2017)

Disparity index between rates of First Nations and non-Indigenous children 0-14 in foster care on Census day across Canada per 1,000 children (2016)

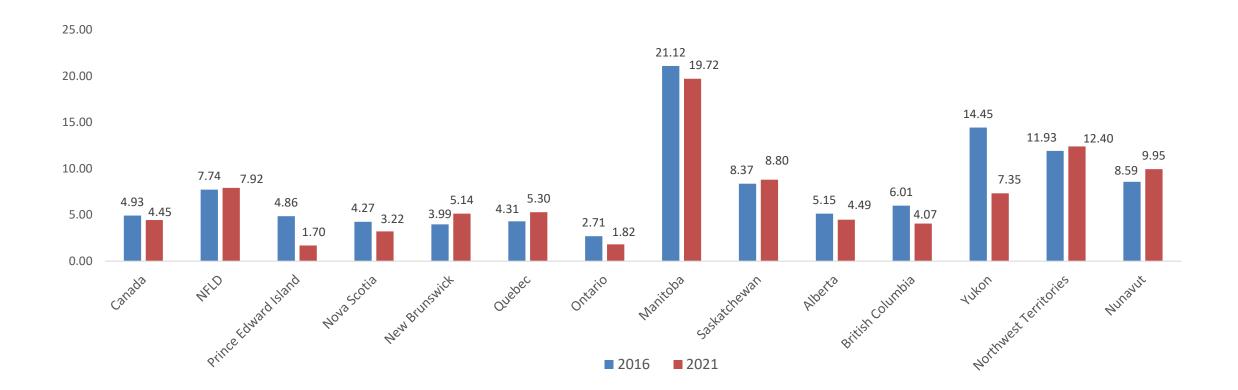


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Source: Statistics Canada (2017)

Rate of Children in Foster Care (per 1,000 children) aged 0 - 14 in Canada on Census Day





Black, Fallon, Trocmé & Houston (2022) Statistics Canada (2017, 2022) 7

Number of children in out-of-home care in Canada

Province/ Territory	Reference Year	Age of Protection	Child Population	Includes informal kinship service	Children in out-of-home care (point- in-time)	
Alberta	2019	0 to 17 years	970,452	No	7,757	
BC	2019	0 to 18 years	926,072	No	6,263	
Manitoba	2019	0 to 17 years	308,969	No	10,258	
New Brunswick	2019	0 to 18 years	144,301	Unknown	983	
Newfoundland & Labrador	2019	0 to 15 years	76,450	No	985	
				Yes: 'Kinship Services'	1,545	
Nova Scotia	2019	0 to 18 years	176,458	No	995	
Northwest Territories	2014	0 to 18 years	11,343	No	229	
Nunavut	2019	0 to 18 years	14,943	No	358	
Ontario	2019	0 to 17 years	2,765,376	Unknown	12,385	
Prince Edward Island	2018	0 to 17 years	29,226	No	111	
Quebec	2019	0 to 17 years	1,584,856	No	9,174	
				Yes: 'Confié à un tiers significatif'	11,539	
Saskatchewan	2019	0 to 15 years	244,476	No	4,546	
				Yes: 'Person of sufficient interest'	6,620	
Yukon	2019	0 to 18 years	8,517	No	95	
				Yes: 'Extended Family Care'	240	
Total	2019	N/A	7,261,439	No	54,139	
				When reported	59,283	

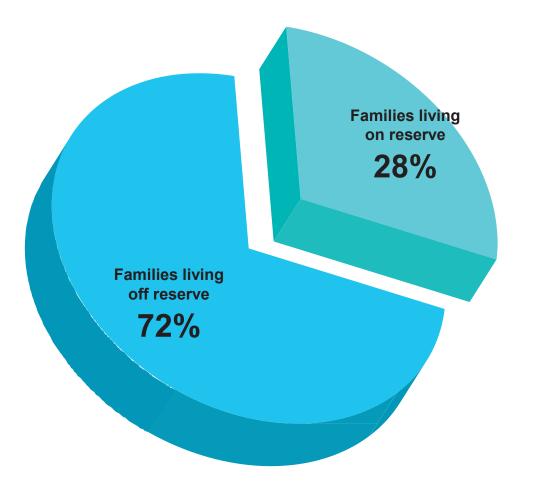
Denouncing the Continued Overrepresentation of First Nations Children in Canadian Child Welfare



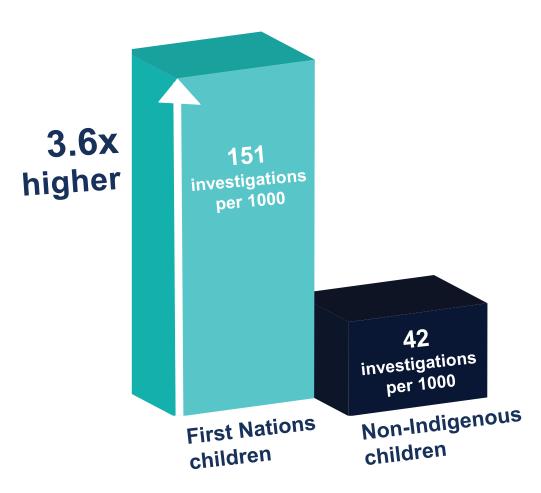
Collaborative effort by FN/CIS research team and First Nations Advisory Committee to:

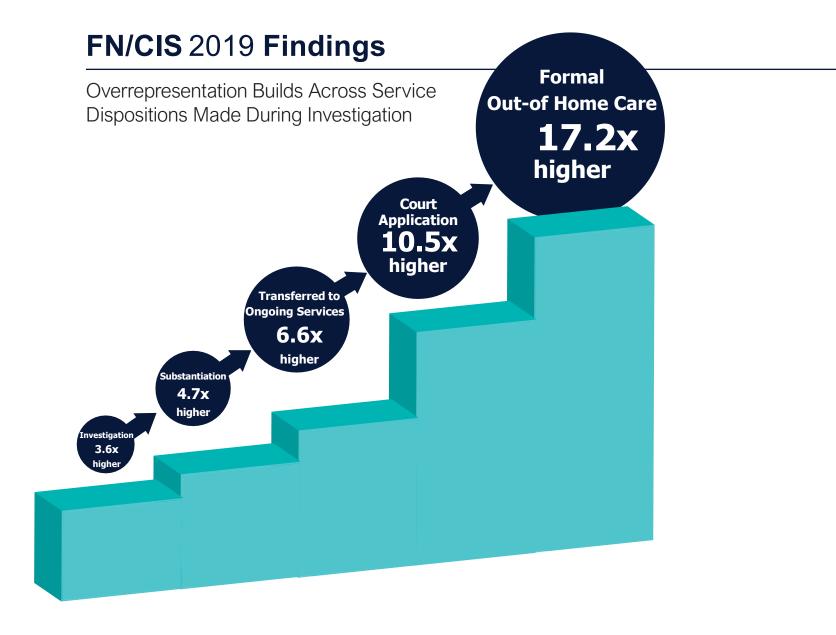
- Continue to monitor national-level data on investigations involving First Nations and non-Indigenous children as intended by the Truth & Reconciliation's Calls to Action
- Ensure appropriate contextualization of findings
- Disseminate research results to First Nations communities
- Affirm and promote capacity for First Nations child welfare research in accordance with OCAP® Principles

Families living On and Off Reserve in Investigations Involving First Nations Children

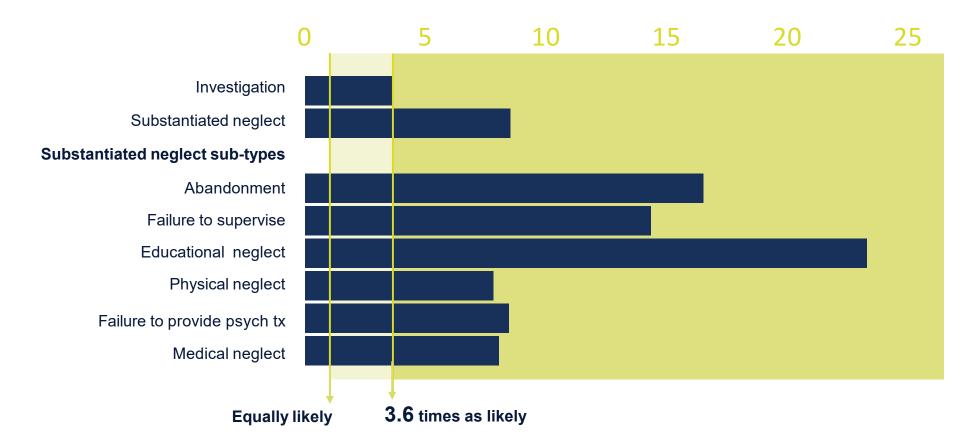


Rates of First Nations and Non-Indigenous Child Investigations in Canada in 2019



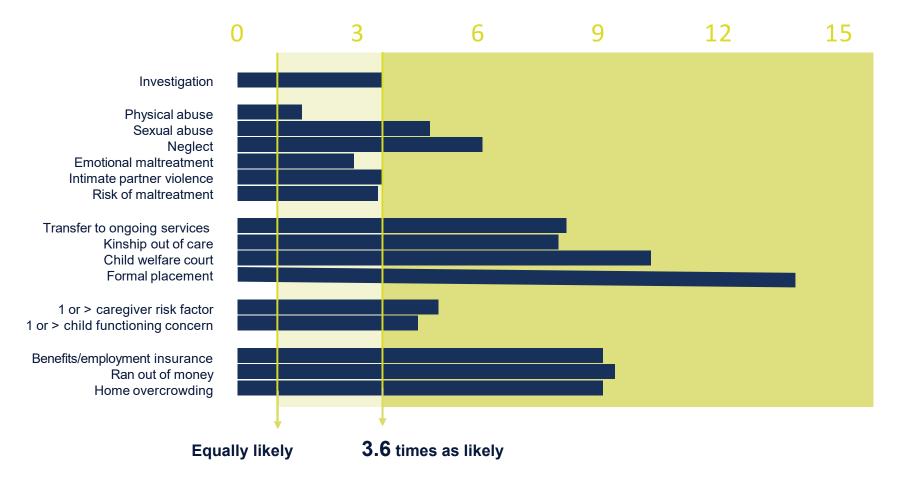


Disparities in Different Forms of Substantiated Neglect Investigations Involving First Nations Children



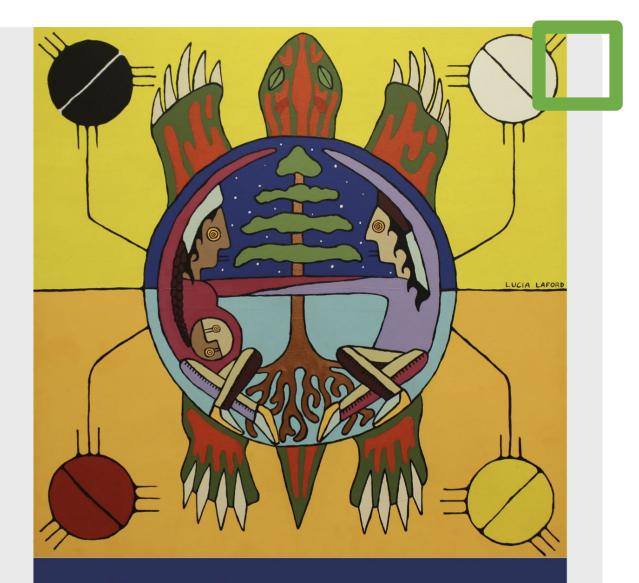
Difference in rates per 1,000 between First Nations and non-Indigenous children

Summary of Findings: Disparities in Investigations Involving First Nations Children in Canada in 2019



Difference in rates per 1,000 between First Nations and non-Indigenous Children

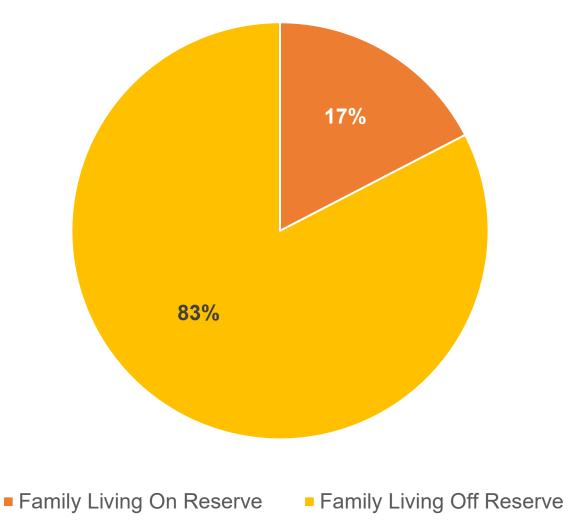
First Nations Ontario Incidence Study -2018



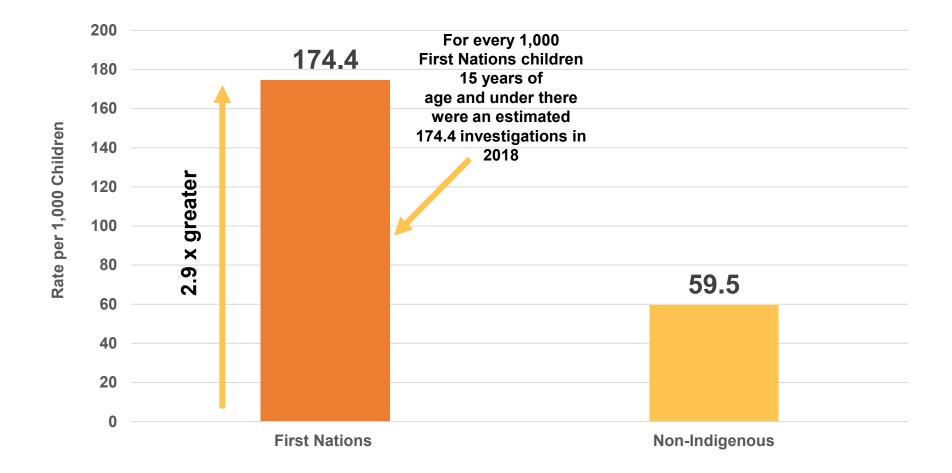
Mashkiwenmi-daa Noojimowin: Let's Have Strong Minds for the Healing

By: Amber Crowe, MSW, J.D. and Jeffrey Schiffer, Ph.D

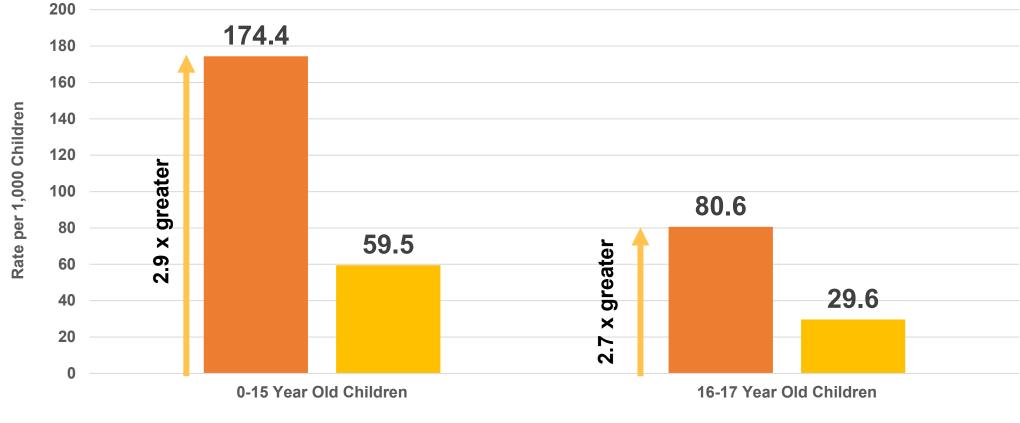
Families Living On or Off Reserve in Investigations Involving First Nations and Non-Indigenous Children



Rates of First Nations and Non-Indigenous Child Investigations in Ontario in 2018

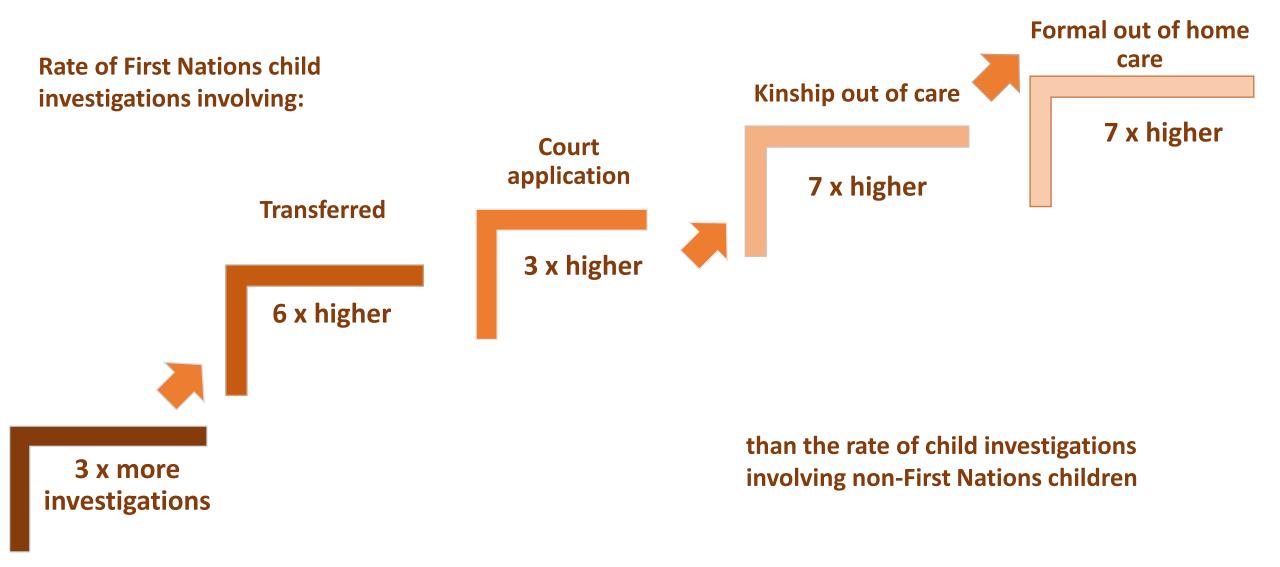


Rates of First Nations and Non-Indigenous Child Investigations in Ontario in 2018

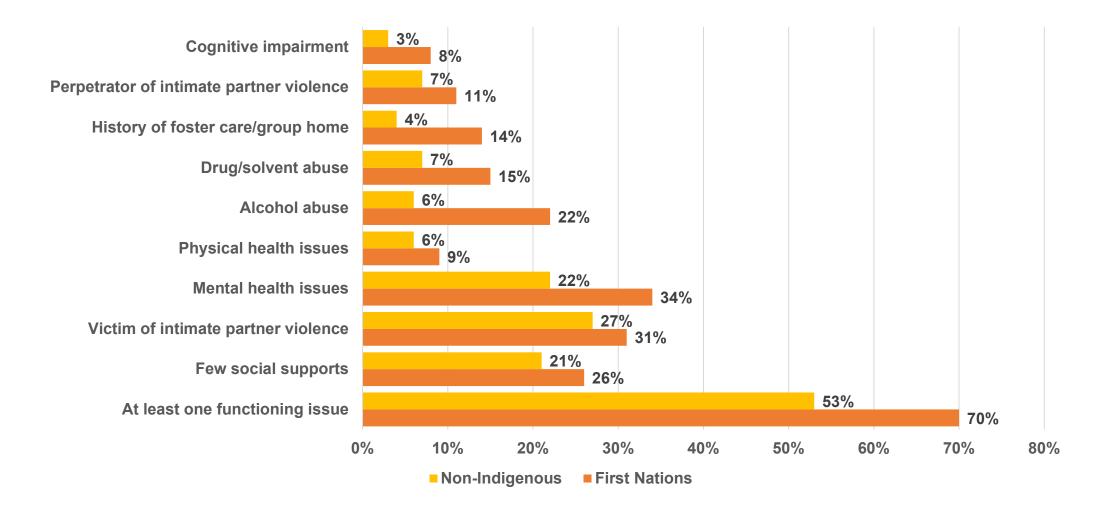


First Nations Non-Indigenous

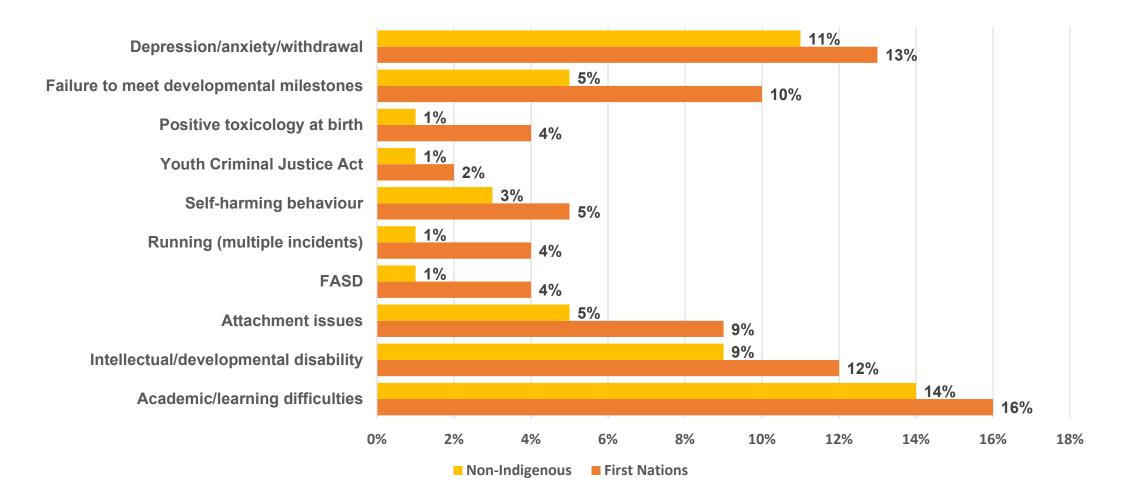
Overrepresentation Builds Across the Investigation Cycle



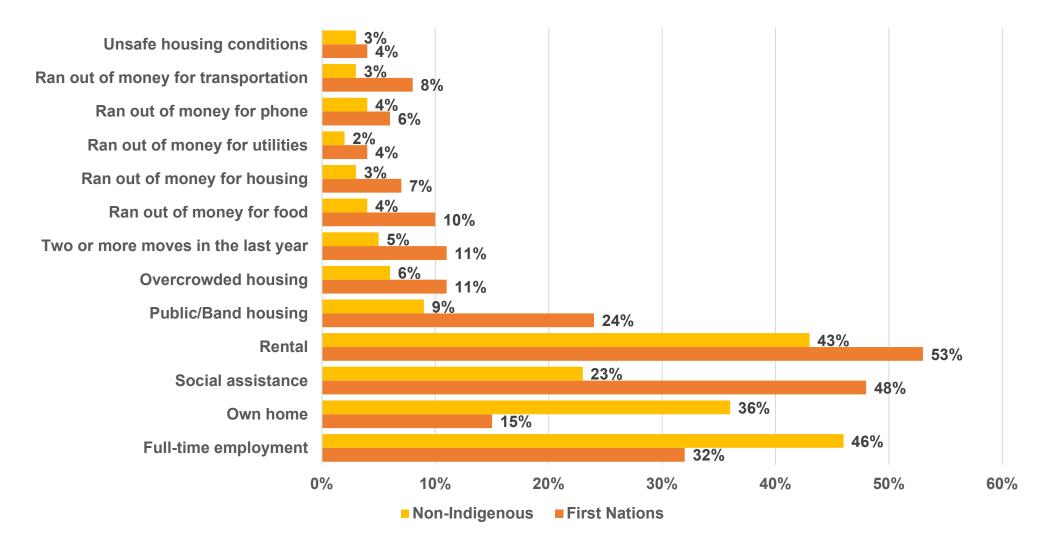
Caregiver Functioning Concerns Among Investigated Families



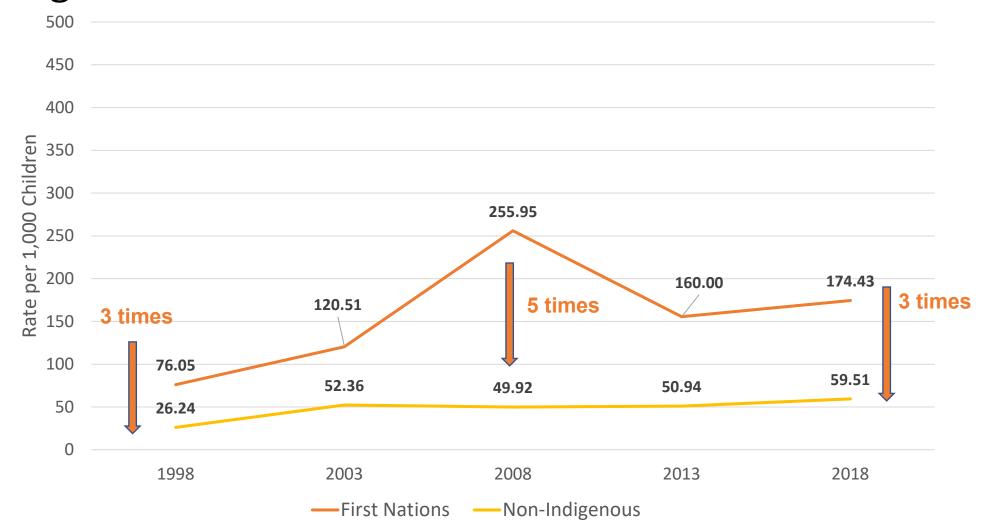
Child Functioning Concerns Among Investigated Families



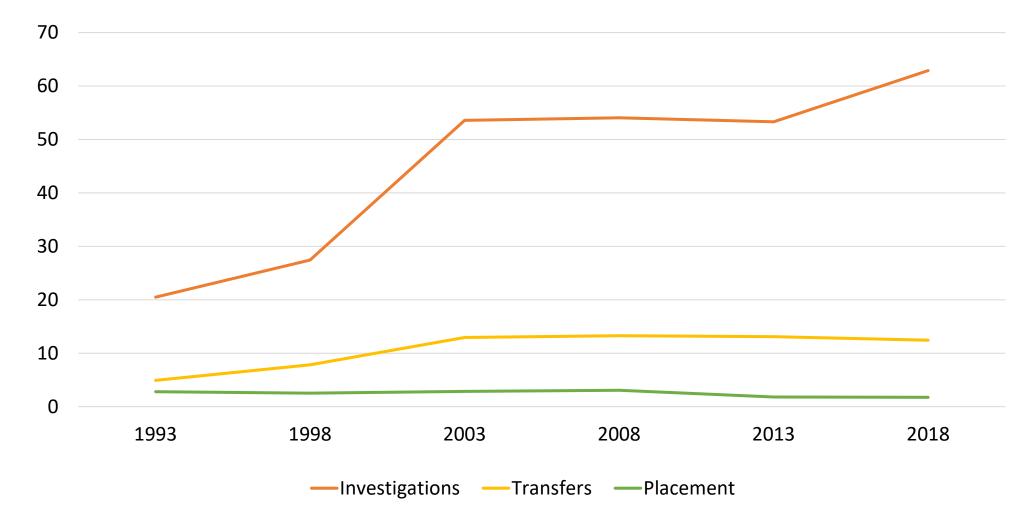
Socio-demographic Risk Factors



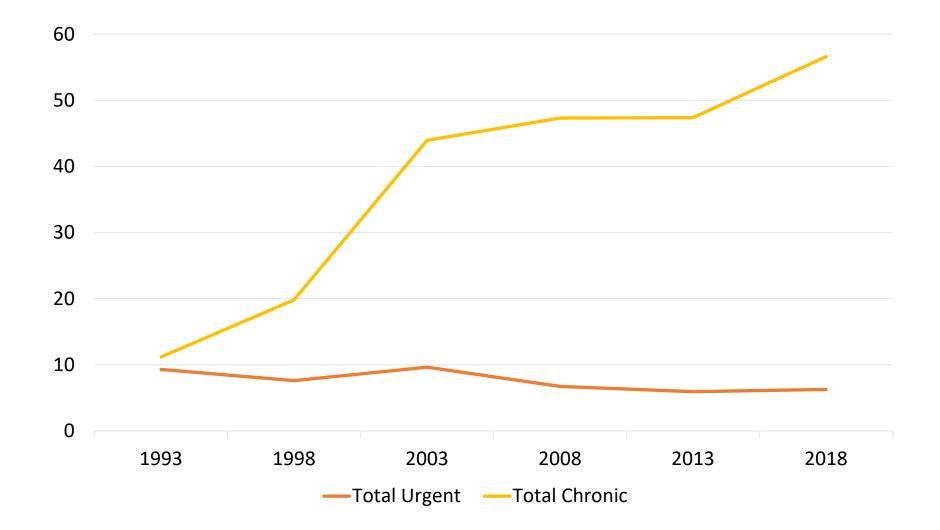
Investigation Rates Over Time: First Nations vs. Non-Indigenous



Incidence of Investigations, Transfers to Ongoing Services & Placement



Total Incidence of Urgent Protection and Chronic Need Investigations in Ontario 1993-2018



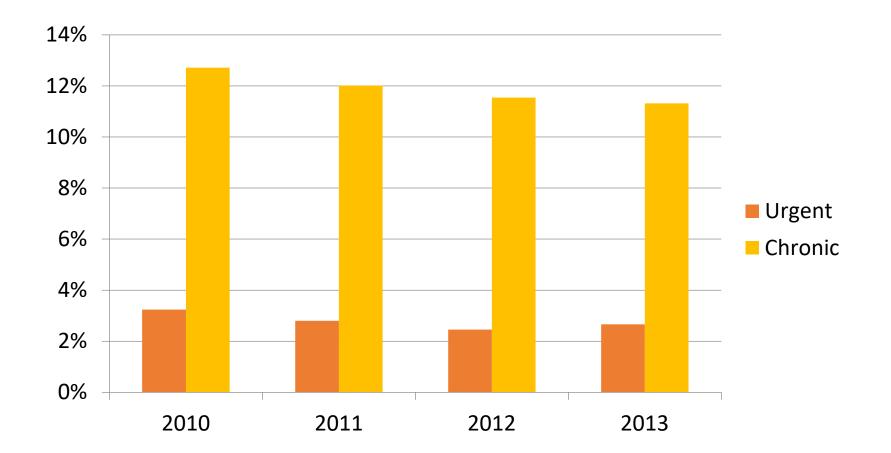
Dual Mandate of Child Welfare

- The dual mandate of child welfare to **address acute safety risks** and **long-term wellbeing** is recognized in legislation:
- According to the *Child, Youth, and Family Services Act,* 2017: "The paramount purpose of this Act is to promote the **best interests**, **protection** and **well-being** of children."

(Child, Youth and Family Services Act, 2017, SO 2017, c. 14, Sched. 1, Part I, 1(1))

• This takes into consideration: the child's physical, spiritual, mental and developmental needs of the child; their race, ancestry, place of origin, colour, ethnic origin, citizenship, family diversity, disability, creed, sex, sexual orientation, gender identity, and gender expression; and that First Nations, Inuit, and Métis peoples are entitled to provide their own services, and all services to First Nations, Inuit, and Métis children in a manner that recognizes their cultures, heritages, traditions, connection to their communities, and concept of extended family. These are in addition to other child-oriented considerations. (*CYFSA*, 1(2).)

Recurrence of Child Protection Concerns for Cases Closed at Investigation - 7 Agencies (OCANDS)







Where in the World is Well-Being?

- Measures are compliance focused
- Tools and measurement are not reliable and valid even using euro-centric standards
- Do not measure child outcomes
- experience of the system not systematically collected
- Child measures are limited to children who have been in care > 1 year

What do we know about outcomes of child protection services?

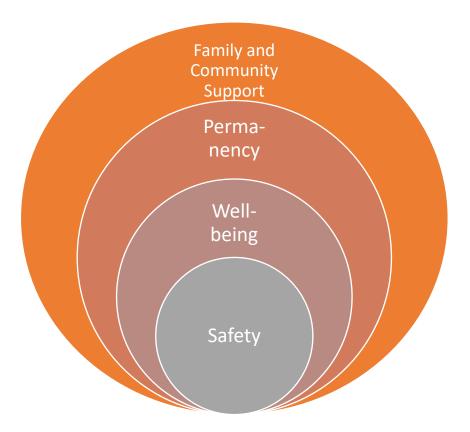
- Lancet (MacMillan et al. 2009): "lack of evidence for effective interventions in the area of child maltreatment compared with other paediatric public-health problems"
- **Canadian Journal of Program Evaluation** (Flynn & Bouchard, 2005) Review of all Canadian child protection outcome studies published between 1995 and 2005 found only 10 studies using comparison groups, 4 with randomization.
- Royal Society of Canada Review (Boivin et al. 2012): "Despite consistent evidence of the severe and long-lasting effects of child maltreatment, research on how best to intervene to prevent maltreatment and its recurrence is surprisingly limited".
- Child Abuse Review (Jones et al 2017): "A substantial proportion of empirical research focuses on child maltreatment (...) More robust evidence is particularly needed concerning the effectiveness of interventions (...). Cross-sectional designs far outweigh cohort or experimental designs"
- Child and Adolescent Social Work Journal (Thyer et al 2017): "The field of child welfare involves the delivery of a wide array of programs, services, and interventions to children and their families. Many of these services are not well supported by credible research evidence..."
- Predominance of US studies and datasets (NCANDS, NIS, AFCARS, LONGSCAN, NSCAW)

Worst Parenting Moment or Tuesday Morning?

- Acts occur in the context of parent-child interactions and are influenced by many factors (Wolfe, 2012).
- Childrearing is a difficult and aversive event that can escalate unpredictably into a sudden abusive incident, or more gradually turn into avoidance and neglect.
- Lacking experience in childrearing and development parents might overreact to a child's action or misbehaviour.
- Some parental actions could be harmful if they occurred frequently, even though they may be innocuous if they occur rarely.

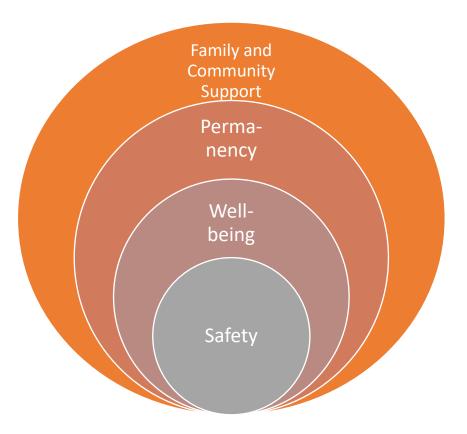
Four nested domains reflecting the complex balance between:

- a child's immediate need for protection;
- a child's long-term requirement for a nurturing and stable home;
- a family's potential for growth, and;
- the community's capacity to meet a child's needs.

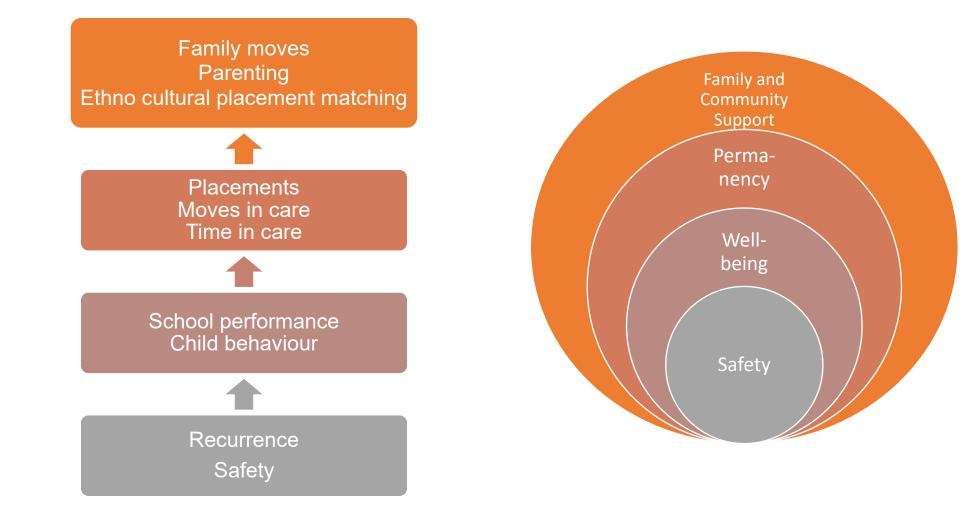


Criteria for selecting NOM indicators

- Linked to service objectives
- Easily understood
- Measurable using administrative data

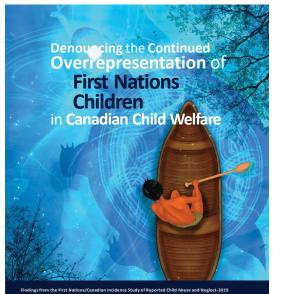


NOM: Four domains and ten indicators



The report is available online at: https://cwrp.ca/publications/denouncing-continued-overrepresentation-first-nations-children-canadian-child-welfare

Information sheets are available online at: https://cwrp.ca/infosheets/provincial-territorial



overrepresentation-first-nations-children-canadianchild-welfare

Child Maltreatment-	FN/CIS	
Related Investigations	2019	
Involving First Nations		
	17	
nfants in Canada in 2019		
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stroduction The data presented in this information sheet were	Overall, First Nations children (aged 0-15 years old) in	
collected as part of the First Nationa/Canadian	Canada were 3.6 times as likely to be investigated for	
ncidence Study of Reported Child Abuse and	malbeatment-related concerns compared to	
Reglect 2019 (FNCIS-2019), a data collection iffort to produce estimates of the incidence of	non-Indigenous children in 2019. First Nations Infants (children less than one year of age) were 5.3	
econed and investigated child maltreatment in	trees as likely to be the subject of a child welfare	
anada. This information sheet is a part of a series	investigation in Canada compared to non-Indigenous of	
	ints, and this disparity is greater than for any other	
evelopmental stages and examine disparities	child age group. Infants are a particularly witherable group with respect to child welfare involvement, and	
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	mation sheet looks specifically at the profile of	
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	National infants in Canada in 2019.	
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7 mainstream and 15 First Nations agencies was		
elected from a sampling frame that included all child eifare agencies in Canadian jurisdictions outside of		
Quebec. A three-month sampling period (October 1 -		
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select cases within these sites. The final stage		
wolved identifying child-level investigations meeting the study criteria. Complex survey weights were used to		
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es FN/CIS Child Maltreatment-Related 2019 Investigations Involving **First Nations Children** . Aged Four to Seven Years Old in Canada in 2019

es FN/CIS Child Maltreatment-Related 2019 Investigations Involving **First Nations Children** . Aged 8-11 Years Old in Canada in 2019

🔍 FN/CIS Child Maltreatment-Related , 2019 Investigations Involving **First Nations Children** Aged 12-15 Years Old n Canada in 2019

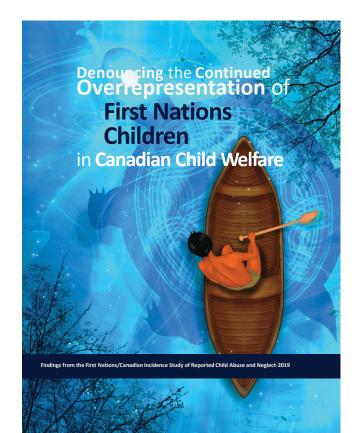
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estimates of the front-end of the child welfare service
continuum. Please see the FNI CIS-2019 Major
Rindings Report for a full description of study
methodology.1
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Disparities in Investigation FN/CIS Characteristics by Age in Maltreatment-Related Investigations Involving First . K . Nations and Non-Indigenous Children in Canada in 2019

Household Risk Factors FN/CIS in Investigations 2019 Involving First . Nations Children Living On Reserve and Off Reserve and Y Non-Indigenous Children in Canada in 2019



Denouncing the Continued Overrepresentation of **First Nations Children** in Canadian Child Welfare



https://cwrp.ca/publications/denouncing-continued-overrepresentation- firstnations-children-canadian-child-welfare

Child Maltreatment-Related Investigations Involving **First Nations Infants** in Canada in 2019



Child Maltreatment-Related Investigations Involving **First Nations Children Aged One to Three Years Old** in Canada in 2019



Child Maltreatment-Related Investigations Involving **First Nations Children Aged Four to Seven Years Old** in Canada in 2019



Child Maltreatment-Related Investigations Involving First Nations Children Aged 8-11 Years Old in Canada in 2019



Child Maltreatment-Related Investigations Involving First Nations Chlidren Aged 12-15 Years Old in Canada in 2019



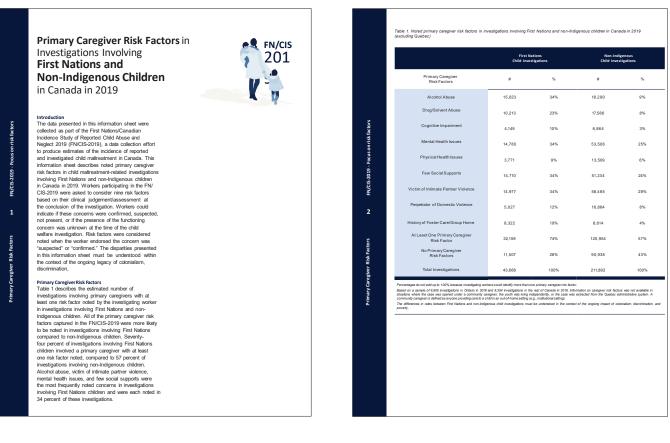
Disparities in Investigation Characteristics by Age in Maltreatment-Related Investigations Involving First Nations and Non-Indigenous Children in Canada in 2019



Household Risk Factors in Investigations Involving First Nations Children Living On Reserve and Off Reserve and Non-Indigenous Children in Canada in 2019



Primary Caregiver Risk-Factors in Investigations Involving First Nations and Non-Indigenous Children in Canada in 2019



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Information sheets are available online at: https://cwrp.ca/infosheets/provincial-territorial

Questions

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